

Oversight and Governance Chief Executive's Department Plymouth City Council Ballard House Plymouth PLI 3BJ T 01752 305155 www.plymouth.gov.uk/democracy Published 10/12/24

### **Delegated Decisions**

#### **Delegated Executive/Officer Decisions**

Delegated Executive and Officer decisions are published and are available at the following link - <u>https://tinyurl.com/ms6umor</u>

Please note – urgent decisions and non-key Council Officer decisions cannot be called in. Copies of the decisions together with background reports are available for viewing as follows:

- on the Council's Intranet Site at <a href="https://modgov/mgDelegatedDecisions.aspx">https://modgov/mgDelegatedDecisions.aspx</a>
- on the Council's website at <a href="https://tinyurl.com/jhnax4e">https://tinyurl.com/jhnax4e</a>

The decisions detailed below may be implemented immediately.

# **Delegated Decisions**

# I. Officer Decision - Karime Hassan (Interim Strategic Director for Growth):

Ia. COD04 24/25 - Tamar Bridge and Torpoint Ferry Fabrication (Pages I - 42) and Support Services Contract

# **EXECUTIVE DECISION**

# made by a Council Officer



### REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL COUNCIL OFFICER

#### Executive Decision Reference Number – COD04 24/25

#### Decision Title of decision: Tamar Bridge and Torpoint Ferry Fabrication and Support Services Contract 2 Decision maker (Council Officer name and job title): Karime Hassan (Interim Strategic Director for Growth) 3 **Report author and contact details:** Adrian Trim (Lead Officer for Tamar Crossings) 01752 307729 adrian.trim@plymouth.gov.uk 4a Decision to be taken: To approve the award of contract following the successful procurement tender process administered and led by Cornwall Council of a Fabrication and Support contract for Tamar Crossings. The Tamar Bridge Act 1957 and subsequent revised Acts require the Joint Authorities to operate, maintain and improve the crossings. There are a wide range of essential and routine fabrication, welding repairs and maintenance requirements across both operations and these services have been provided by a local contractor under contract since 2020. That contract expires in 2025. A re-contract for the service for Fabrication, Structural Repairs & Maintenance Support, circa £3m, (PCC and CC are equally liable 50% each of the associated financial risk) over a 10 year contract life, a 4 year contract with a 4 year and then 2 year extension option. **4**b Reference number of original executive decision or date of original committee meeting where delegation was made: L50 21/22 5 **Reasons for decision:** The current Fabrication Support Contract remains in line with the requirements of Tamar Crossings, and it provides the essential technical support that enables Tamar Crossings to deliver its organisational goals to safely operate, maintain and improve the crossings. Tamar Bridge operates on a 'User pays' basis, procuring this support contract will enable the continued safe operation of the Tamar Bridge for the next 4 + 4 + 2 years, funding the maintenance and operation of the undertaking. Alternative options considered and rejected: 6

	OPTION I – Do Nothing – let the c	urrent	contract lar	ose				
	This option is not considered realistic or viable. The organisation requires the services set out above.							
	OPTION 2 – Develop an in-house maintenance team to cover both sites							
	This option has been considered on several occasions. However, it is currently not considered desirable or practical. The ferry already utilise an in-house team of mechanics, electricians and fitters who perform key routine maintenance roles specifically on the ferries. There is no crossover of skills that could be utilised at the bridge and bolstered with a team of fabricators/welders working across both sites. Additionally, the two sites do not have sufficient workshop/fabrication facilities or space to develop such facilities.							
7	Financial implications and risks:							
	The value of the contract is $\pounds 0 - \pounds 3.7$ per annum as approved in the TBTF contract with no guarantee of spend.	annual j	,	r period based on a spend of upto £300k red by City Council. This is a call off				
	Tamar Bridge is funded on a 'user pay support and maintenance requirement regarding funding, other than the risk costs.	nts. The	ere are limit	ed impacts on the Council MTFP				
8	Is the decision a Key Decision?	Yes	Νο	Per the Constitution, a key decision is one which:				
	(please contact <u>Democratic</u> <u>Support</u> for further advice)		×	in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total				
			X	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of <b>£1 million</b>				
			X	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.				
8Ь	If yes, date of publication of the notice in the <u>Forward Plan of Key</u> <u>Decisions</u>	N/A						
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	As a regional centre, Plymouth plays a major role economically, culturally and industrially, providing a focus for the innovation, technology and for the quality of life that it offers. Tamar Crossings crossings are vital strategic and local links that play a key role in the City's ambitions to become 'One of Europe's most vibrant waterfront cities, where an outstanding quality of life is enjoyed by everyone'.						

10	Please specify any dire environmental implic decision (carbon impa	ations of the		No direct environmental impacts.				
Urg	ent decisions							
11	Is the decision urgent and to be implemented immediately in the interests of the Council or		Yes		(If yes, please cont for advice)	act <u>Democratic Support</u>		
	the public?		No	х	(If no, go to sectio	n 13a)		
12a	Reason for urgency:							
I 2b	Scrutiny Chair signature:			Date				
	Scrutiny Committee name:							
	Print Name:							
Con	sultation							
13a	Which Cabinet Memb portfolio does this dee to?			illor Mark Co ansport)	oker (Cabinet Memb	er for Strategic Planning		
I3b	Date Cabinet Membe	r consulted	I Nove	ember 2024				
	Are any other Cabine		Yes					
13c	portfolios affected by	the decision	No	x	(If no go to section	n 14)		
I3d	Which other Cabinet portfolio is affected by decision?							
l3e	Date other Cabinet n consulted	nember(s)						
14	Has any Cabinet men a conflict of interest i				lf yes, please discus Officer	ss with the Monitoring		
	the decision?		No	x				
15	Which Corporate Ma Team member has be	•	Name	•	Philip Robinson			
	consulted?		Job tit	le	Service Director S Robinson (Acting C	treet Services - Philip CMT Member)		
			Date	consulted	22 October 2024			
Sigr	o-off							
16			Demo	cratic Supp	oort (mandatory)	JS77 24/25		

	Sign off codes from the relevant departments consulted:		Finan	Finance (mandatory)				DJN.24.25.138					
	чера			Legal (mandatory)			LS/2960(30)/JP/02122 4						
				n Resou	ırces (if a	pplicable)	N/A						
			Corpo	rate pr	operty (if	applicable)	N/A						
			Procu	rement	(if applica	able)	N/A						
Ар	pendio	ces	1										
17	Ref.												
	A	Briefing report											
	В	Equalities Impact Assessment											
	с	Climate Impact Assessment											
	D	Part 2 Briefing Report											
	E	Reg84 – Fabrication Support Contract											
	F	CC Procurement Business Case											
Con	fident	tial/exempt information											
18a		ou need to include any idential/exempt information?	Yes	b	If yes, prepare a second, confidential ('Part II') briefing report and indicate why it is not for				for				
			No	publication by virtue of Part 1 of Schedule 12A ofNothe Local Government Act 1972 by ticking the relevant box in 18b below.									
							<b>D</b> w.						
	1			E		Paragraph		ıber					
	1		I	E				nber 6	7				
18b	<b>repo</b> Appe Apen Cont	fidential/exempt briefing ort title: endix D Briefing Report edifx E Reg84 – Fabrication Support gract Report endix E CC - Procurement Business	1		xemption	Paragraph	n Num		7				
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Bacl	repo Appe Apen Cont Appe Case kgrou Please Backg disclo the in	ort title: andix D Briefing Report adifx E Reg84 – Fabrication Support aract Report andix F CC - Procurement Business CC and Papers	ks, relie port or indicate	evant to d on to a an impo why it is	xemption 3 x x x x the decision material ex rtant part of s not for put	A Paragraph 4	e belov baring t	<b>6</b> w. he report	t, which e/all of				
	repo Appe Apen Cont Appe Case Regrou Please Backg disclo the ir Scheo	ort title: endix D Briefing Report difx E Reg84 – Fabrication Support eract Report endix F CC - Procurement Business CC and Papers e list all unpublished, background pa ground papers are <u>unpublished</u> wor ose facts or matters on which the re offormation is confidential, you must	ks, relie port or indicate	2 evant to d on to a an impo why it is 2 by ticki	xemption 3 x x x x x the decisio material ex rtant part of s not for pung the rele	A Paragraph 4	e belov baring t s based virtue	<b>6</b> w. he report d. If some of Part 10	t, which				

Cοι	Incil Office	r Signature							
20	Corporate promote e people who	decision and confirm that in Plan or Budget. In taking th quality of opportunity, elimi o share protected character se see the EIA attached.	nis decision I l inate unlawfu	nave give I discrimi	n due reg ination an	gard to th Id promo	e Council te good r	's duty to elations b	etween
Sigi	nature	Hassan.	Date of (	decision	09	9/12/24			
Prir	nt Name	Karime Hassan (Interim St	trategic Direc	tor Gro	wth)				

#### Appendix A

#### **Briefing Report**

#### **I.0** Introduction

1.1 The Tamar Bridge crossing forms part of a 'joint undertaking' provided by Plymouth City Council and Cornwall Council, operating under statute since 1953.

- 1.2 The bridge was opened in 1961 and is owned by the joint Authorities of Cornwall Council and Plymouth City Council and is operated and maintained by the Tamar Bridge & Torpoint Ferry Joint Committee (TBTF) formed by the two Authorities. The TBTF mission is to provide safe, reliable and efficient crossings of the Tamar, now and into the future.
- 1.3 The bridge carries approximately fifty thousand vehicles per day and has seen significant capital investment over the last 20 years. Ongoing investment is required to ensure that the bridge continues to be inspected, maintained and improved in line with contemporary standards in order that it can continue to meet the key strategic objectives of the organisations.
- 1.4 The crossing is operated on a 'user pays' basis, with the tolls covering operational and maintenance costs, (hence no cost to the Council for this procurement) delivering public crossings at the Bridge 24/7.
- 1.5 The procurement of Fabrication and Support services are a regular occurrence, as would be expected, as the bridge and ferries are bespoke structures that provides key road links on the Devon / Cornwall border, crossing the river Tamar, with the A38 forming part of the Strategic Road Network (SRN) nationally.
- 1.6 Significant investment in maintenance to the bridge, ferry infrastructure and operations have continued over recent years to ensure that the organisation can meet its key strategic aims and objectives. As well as the larger capital projects there are many routine and ad-hoc maintenance requirements. These routine maintenance and support tasks are equally as important on a day to day or week to week basis, as the larger, long-term projects.
- 1.7 Compromising some of the routine maintenance activities or lack of availability of operatives may have a more immediate impact on users of the crossings, particularly where a quick response or reaction time is required i.e. mechanical defect on the ferry requiring an immediate resolution or other intervention.
- 1.8 This procurement is for the re-tender of the Fabrication and Support Contract to run from January 2025 December 2035, subject to meeting extension criteria.
- 1.9 In recent years there has been significant investment in the bridge, infrastructure and operations to ensure that the organisation can meet its key strategic aims and objectives. Continual investment is necessary to ensure that the bridge is operated, maintained and improved according to contemporary standards and to meet future service demands.
- 1.10 The current Fabrication and Support Contract remains in line with the requirements of Tamar Crossings, and it provides the essential support that enables Tamar Crossings to deliver its organisational goals to safely operate, maintain and improve the crossings.

1.11 This contract will also assist the joint authorities in fulfilling their Statutory obligations under The Tamar Bridge Act 1957 and subsequent revised Acts to maintain and improve the crossing.

#### 2.0 Procurement and Contract Award

2.1 Currently the process to procure and award a contract is the responsibility of both Councils.

2.2 To improve efficiency it has been agreed that Cornwall Council take the lead for the procurement process and inform PCC when the process is near completion and requires PCC approval for the award of the successful tenderer.

2.3 PCC has been informed that a successful tender process has now concluded requiring sign off by an appropriate PCC Officer before the Award can be formally announced by CC.

# EQUALITY IMPACT ASSESSMENT – PERMISSION FOR CORNWALL COUNCIL TO AWARD FABRICATION AND SUPPORT SERVICES FOR TAMAR BRIDGE AND TORPOINT FERRY

#### SECTION ONE: INFORMATION ABOUT THE PROPOSAL

Author(s): The person completing the EIA template.	Adrian Trim	Department and service:	TBTF	Date of assessment:	5/11/24			
<b>Lead Officer:</b> Head of Service, Service Director, or Strategic Director.	Philip Robinson	Signature:	Al Anisen	Approval date:	5.11.24			
Overview:	essential technical support tha improve the crossings. Tamar	The current Fabrication Support Contract remains in line with the requirements of Tamar Crossings, and it provides the essential technical support that enables Tamar Crossings to deliver its organisational goals to safely operate, maintain and improve the crossings. Tamar Bridge operates on a 'User pays' basis, procuring this support contract will enable the continued safe operation of the Tamar Bridge for the next 4 + 4 + 2 years, funding the maintenance and operation of the undertaking.						
Decision required:	To approve the award of contract following the successful procurement tender process administered and led by Cornwall Council of a Fabrication and Support contract for Tamar Crossings.							

#### SECTION TWO: EQUALITY IMPACT ASSESSMENT SCREENING TOOL

Potential external impacts:	Yes	No	x
Does the proposal have the potential to negatively impact service users, communities or residents with protected characteristics?			
Potential internal impacts:	Yes	No	x

Does the proposal have the potential to negatively impact Plymouth City Council employees?				
Is a full Equality Impact Assessment required? (if you have answered yes to either of the questions above then a full impact assessment is required and you must complete section three)	Yes		Νο	×
If you do not agree that a full equality impact assessment is required, please set out your justification for why not.	and regards procureme supporting Ferry. The requires th	tive Decision ha s an award of co ent of a Fabricati operations for procurement, le at PCC, as Joint e award of cont	ontract decisio on and Suppo Tamar Bridge ed by Cornwa Parent Autho	on for the ort Services, and Torpoint III Council, ority, to

#### SECTION THREE: FULL EQUALITY IMPACT ASSESSMENT

	Evidence and information (e.g. data and consultation feedback)	Adverse impact	0	Timescale and responsible department	
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#### OFFICIAL

Age	Plymouth
	<ul> <li>16.4 per cent of people in Plymouth are children aged under 15.</li> <li>65.1 per cent are adults aged 15 to 64.</li> <li>18.5 percent are adults aged 65 and over.</li> <li>2.4 percent of the resident population are 85 and over.</li> </ul>
	South West
	<ul> <li>15.9 per cent of people are aged 0 to 14, 61.8 per cent are aged 15 to 64.</li> <li>22.3 per cent are aged 65 and over.</li> </ul>
	England
	<ul> <li>17.4 per cent of people are aged 0 to 14.</li> <li>64.2 per cent of people are aged 15 to 64.</li> <li>18.4 per cent of people are aged 65 and over.</li> </ul>
	(2021 Census)

	1	I	I
Care experienced individuals (Note that as per the Independent Review of Children's Social	It is estimated that 26 per cent of the homeless population in the UK have care experience. In Plymouth there are currently 7 per cent of care leavers open to the service (6 per cent aged 18-20 and 12 per cent of those aged 21+) who are in unsuitable accommodation.		
Plymouth City Council is treating care experience	The Care Review reported that 41 per cent of 19-21 year old care leavers are not in education, employment or training (NEET) compared to 12 per cent of all other young people in the same age group.		
as though it is a protected characteristic).	In Plymouth there are currently 50 per cent of care leavers aged 18-21 Not in Education Training or Employment (54 per cent of all those care leavers aged 18-24 who are open to the service).		
	There are currently 195 care leavers aged 18 to 20 (statutory service) and 58 aged 21 to 24 (extended offer). There are more care leavers aged 21 to 24 who could return for support from services if they wished to.		
Disability	9.4 per cent of residents in Plymouth have their activities limited 'a lot' because of a physical or mental health problem.		
	12.2 per cent of residents in Plymouth have their activities limited 'a little' because of a physical or mental health problem (2021 Census)		

#### PLYMOUTH CITY COUNCIL

Gender reassignment	0.5 per cent of residents in Plymouth have a gender identity that is different from their sex registered at birth. 0.1 per cent of residents identify as a trans man, 0.1 per cent identify as a non-binary and, 0.1 per cent identify as a trans women (2021 Census).		
Marriage and civil partnership	40.1 per cent of residents have never married and never registered a civil partnership. 10 per cent are divorced, 6 percent are widowed, with 2.5 per cent are separated but still married.		
	0.49 per cent of residents are, or were, married or in a civil partnerships of the same sex. 0.06 per cent of residents are in a civil partnerships with the opposite sex (2021 Census).		
Pregnancy and maternity	The total fertility rate (TFR) for England was 1.62 children per woman in 2021. The total fertility rate (TFR) for Plymouth in 2021 was 1.5.		

Race	In 2021, 94.9 per cent of Plymouth's population identified their ethnicity as White, 2.3 per cent as Asian and 1.1 per cent as Black (2021 Census)		
	People with a mixed ethnic background comprised 1.8 per cent of the population. I per cent of the population use a different term to describe their ethnicity (2021 Census)		
	92.7 per cent of residents speak English as their main language. 2021 Census data shows that after English, Polish, Romanian, Chinese, Portuguese, and Arabic are the most spoken languages in Plymouth (2021 Census).		
Religion or belief	48.9 per cent of the Plymouth population stated they had no religion. 42.5 per cent of the population identified as Christian (2021 Census).		
	Those who identified as Muslim account for 1.3 per cent of Plymouth's population while Hindu, Buddhist, Jewish or Sikh combined totalled less than 1 per cent (2021 Census).		
Sex	51 per cent of our population are women and 49 per cent are men (2021 Census).		
Sexual orientation	88.95 per cent of residents aged 16 years and over in Plymouth describe their sexual orientation as straight or heterosexual. 2.06 per cent describe their sexuality as bisexual, 1.97 per cent of people describe their sexual orientation as gay or lesbian. 0.42 per cent of residents describe their sexual orientation using a different term (2021 Census).		

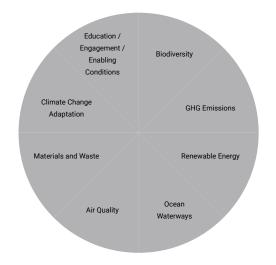
#### SECTION FOUR: HUMAN RIGHTS IMPLICATIONS

Human Rights	Implications	0	Timescale and responsible department

#### SECTION FIVE: OUR EQUALITY OBJECTIVES

Equality objectives	Implications	Mitigation Actions	Timescale and responsible department
Work together in partnership to:			
<ul> <li>promote equality, diversity and inclusion</li> </ul>			
<ul> <li>facilitate community cohesion</li> </ul>			
<ul> <li>support people with different backgrounds and lived experiences to get on well together</li> </ul>			
Give specific consideration to care experienced people to improve their life outcomes, including access to training, employment and housing.			
Build and develop a diverse workforce that represents the community and citizens it serves.			
Support diverse communities to feel confident to report crime and anti-social behaviour, including hate crime and hate incidents, and work with partners to ensure Plymouth is a city where everybody feels safe and welcome.			

# Fabrication and Support Services Contract Tamar Bridge and Torpoint Ferry FINAL



Assessment ID: FAB889

Assessment Author: Adrian Trim

#### Project Summary:

The current Fabrication Support Contract remains in line with the requirements of Tamar Crossings, and it provides the essential technical support that enables Tamar Crossings to deliver its organisational goals to safely operate, maintain and improve the crossings. Tamar Bridge operates on a 'User pays' basis, procuring this support contract will enable the continued safe operation of the Tamar Bridge for the next 4 + 4 + 2 years, funding the maintenance and operation of the undertaking.

#### Summary of Assessment:

This is a call off contract replacing an existing contract, any requirements impacting climate change will have been dealt with by Cornwall Council who have procured the contract.

Biodiversity Score: 3

Biodiversity Score Justification: These services are factory based in existing buildings

Biodiversity Score Mitigate: No

GHG Emissions Score: 3

GHG Emissions Score Justification: Neutral impact as this contract is a renewal of an existing provision

GHG Emissions Score Mitigate: No

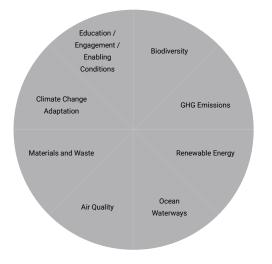
Renewable Energy Score: 3

**Renewable Energy Score Justification**: There are no policy changes associated with the implementation of this contract.

Renewable Energy Score Mitigate: No

Ocean and Waterways Score: 3

# Fabrication and Support Services Contract Tamar Bridge and Torpoint Ferry FINAL



**Ocean and Waterways Score Justification**: This contract will not have any direct impact on waterways or Oceans -

Ocean and Waterways Score Mitigate: No

Air Quality Score: 3

**Air Quality Score Justification**: As a continuation of a current provision there is no specific additional impact on air quality

Air Quality Score Mitigate: No

Materials and Waste Score: 3

**Materials and Waste Score Justification**: Materials and waste will be managed according to existing manufacturing controls and legislation.

Materials and Waste Score Mitigate: No

Climate Change Adaptation Score: 3

**Climate Change Adaptation Score Justification**: This contract will not place any additional impact on Climate Change

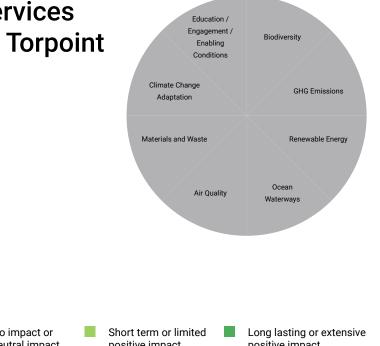
Climate Change Adaptation Score Mitigate: No

Education / Engagement / Enabling Conditions Score: 3

Education / Engagement / Enabling Conditions Score Justification: This contract is a continuation of BAU any additional asks will have been manged by Cornwall Council who procured the contract.

Education / Engagement / Enabling Conditions Score Mitigate: No

# **Fabrication and Support Services Contract Tamar Bridge and Torpoint Ferry FINAL**



Wheel Key

Long lasting or severe negative impact

Short term or limited negative impact

No impact or neutral impact

positive impact

positive impact

The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted

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